

Message Text

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ACTION EUR-25

INFO OCT-01 IO-12 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 ACDA-19 OIC-04 EB-11 SCI-06 SS-15

NSC-10 STR-08 AGR-20 CIEP-02 COME-00 CU-04 RSR-01

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INFO SECDEF WASHDC

ALL CSCE CAPS 202

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C O N F I D E N T I A L HELSINKI 939

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: MPT-3 ROUNDUP: ECONOMIC, SCIENTIFIC,
TECHNOLOGICAL AND ENVIRONMENTAL COOPERATION

REF: USNATO 1351

1. BEGIN SUMMARY. THERE FOLLOWS A SUMMARY REPORT ON THE STATE OF PLAY AT THE END OF MPT ON SUBJECT MANDATE. WORKING GROUP ON BASKET II PROPOSALS ACCEPTED, ON PROVISIONAL BASIS, TEXTS ON SCIENCE AND TECHNOLOGY AND THE ENVIRONMENT. EVIDENT SOVIET INTEREST IN PRODUCING TEXT ON ENTIRE MANDATE THIS SESSION, HOWEVER HEAVILY BRACKETED, WAS FRUSTRATED LARGELY BY EC ALLIES WHO WERE PLAGUED, ON ONE HAND, BY DELAYING TACTICS ITALY AND BENELUX AND, ON THE OTHER, BY DIFFICULTIES IN DEVELOPING COORDINATED POSITIONS RAPIDLY ENOUGH TO KEEP PACE WITH EASTERN NEGOTIATIONS. ALTHOUGH NATO TABLED MORE CONCILIATORY VERSION ORIGINAL BELGIAN MANDATE, LITTLE PROGRESS WAS RECORDED EITHER IN SOFTENING EASTERN INSISTENCE ON DISCUSSION
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GENERAL PRINCIPLES (E. G., NON- DISCRIMINATION) AND ALL-EUROPEAN PROGRAM FOR EAST- WEST ECONOMIC COOPERATION OR IN WESTERN DEMAND THAT MANDATE BE ORIENTED TOWARD PROMOTION OF SPECIFIC MEASURES TO IMPROVE COOPERATION. PROBLEM AREAS IN MOST ELEMENTS OF PROPOSED MANDATE, HOWEVER, NOW HAVE BEEN CLEARLY IDENTIFIED. END SUMMARY.

2. STATUS OF WORK: USSR REP ZORIN' S REACH EXCEED HIS GRASP IN BASKET II AND DESPITE HIS REPEATED EFFORTS TO HAVE WORKING GROUP " PUT PENCIL TO PAPER" AND DRAFT TEXT, EC ALLIES, WITH NO DISSENT BY NEUTRALS, SUCCESSFULLY KEPT DISCUSSION ON GENERAL PLANE. NOTABLE EXCEPTION WAS WORKING GROUPS' ACCEPTANCE, ON PROVISIONAL BASIS AND WITHOUT PREJUDICE TO LATER CONSIDERATION OF OTHER PROPOSALS, OF TEXTS ON SCIENCE AND TECHNOLOGY AND THE ENVIRONMENT. AREAS OF AGREEMENT AND DIVERGENCE IN INTRODUCTION (CHAPEAU) AND SECTIONS ON TRADE AND INDUSTRIAL COOPERATION, HOWEVER, WERE IDENTIFIED AND THIS SHOULD FACILITATE DRAFTING EFFORTS DURING MPT IV. PROPOSALS TABLED BY SPAIN AND YUGOSLAVIA ON TOURISM AND PROBLEMS OF MIGRATORY LABOR AND WHICH REFLECT STRONG INTEREST IN THESE AREAS BY MANY PARTICIPANTS WERE GIVEN ONLY RUDIMENTARY REVIEW DURING THIS SESSION.

3. MAJOR POSITIONS: FROM VERY OUTSET EAST SOUGHT TO FORCE PACE OF DISCUSSION ON BASKET II BY TABLING FLURRY OF " COMPROMISE" PROPOSALS, BY INSISTING THAT THESE, IN ABSENCE OF ANY COMPARABLE FORWARD MOVEMENT ON PART OF WEST, BE BASIS OF WORKING GROUP DISCUSSION, AND BY URGING OTHERS NOT TO WASTE TIME WRANGLING OVER CONTENTIOUS ISSUES BUT TO BRACKET DISPUTED LANGUAGE AND PROVIDE FINAL PLENARY MPT III WITH TEXT OF DRAFT MANDATE. WHILE EXHIBITING SOME FLEXIBILITY IN MEETING WESTERN DESIDERATA, EAST SHOWED NO DISPOSITION TO GIVE UP OFT- REPEATED DEMANDS THAT MANDATE MAKE PROVISION FOR CSCE DISCUSSION OF PRINCIPLES OF EAST- WEST ECONOMIC COOPERATION, INCLUDING MFN AND NON- DISCRIMINATION, AND FOR FINAL CONFERENCE REFERENCE TO ALL- EUROPEAN PROGRAM FOR ECONOMIC COOPERATION. EAST EQUALLY INSISTENT THAT ANY DISCUSSION EAST- WEST ECONOMIC COOPERATION MUST BE PREDICATED ON EXISTENCE OF DIFFERENT SOCIAL AND ECONOMIC SYSTEMS AND ON NON- INTERFERENCE IN INTERNAL AFFAIRS. ON THESE GROUNDS, BELGIAN TEXT REFERENCES TO MEASURES TO IMPROVE ADMINISTRATIVE PROCEDURES IN TRADE, BUSINESS FACILITIES AND CONDITIONS FOR INDUSTRIAL COOPERATION WERE FOUND UNACCEPTABLE BY EASTERN DELS. FINALLY, SOVIET INSISTENCE THAT ONLY ORGANIZATIONS WITH CONFIDENTIAL

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IN " UN SYSTEM" CAN MAKE CONTRIBUTION TO CSCE SIGNALLED ITS

OBJECTION TO EC COMMISSION " PRESENCE" AT CSCE OR ANY ROLE FOR INSTITUTIONS, SUCH AS OECD, WHOSE MEMBERSHIP DOES NOT INCLUDE STATES WITH DIFFERENT SOCIAL AND ECONOMIC SYSTEMS.

4. ON WESTERN SIDE, EC ALLIES WERE HAMPERED BY NECESSITY TO KEEP IN LOCK- STEP WITH EACH OTHER AND WITH AUTHORITIES IN BRUSSELS AND FOUND THEMSELVES AS GROUP UNABLE TO RESPOND QUICKLY TO DEMANDS OF FAST- PACED NEGOTIATIONS. THE ABSENCE OF COORDINATED INSTRUCTIONS COUPLED WITH THE DILATORY TACTICS OF ITALY AND BENELUX NOTED ELSEWHERE IN MPT III, CONTRIBUTED TO GENERAL DISPOSITION OF NINE TO DO LITTLE MORE THAN STAND GROUND ON ORIGINAL BELGIAN MANDATE. (IT WAS ONLY AS RESULT OF US URGING AND RECONITION BY ALLIES OF NECESSITY TO PRE- EMPT EAST FROM SEIZING INITIATIVE THAT NINE AGREED TO CIRCULATE REVISED MANDATE, FOR WHICH THEY WERE LATER SCOLDED BY EC COMMISSION REP WHO CLAIMED HIS OFFICE WAS INADEQUATELY CONSULTED.) RESULT WAS TOUGH EC NINE POSTURE AND THEIR IDENTIFICATION AS MAJOR CONFERENCE HURDLE FOR SOVIETS. FOR MOST PART NEUTRALS KEPT OUT OF EAST- WEST DEBATE ON MAJOR ISSUES OF BASKET II, BUT CLEARLY INDICATED THEIR INTEREST IN SUCH AREAS AS TOURISM, PROBLEMS OF MIGRATORY LABOR, ETC., ON WHICH THEY WOULD LATER BE HEARD.

5. MAJOR ISSUES: ON MOST ISSUES EAST BEHAVED PREDICTABLY AND REVIEW AND ANALYSIS OF ITS POSITIONS CONTAINED REFTEL REMAIN VALID. MAJOR QUESTION ON WHICH WEST WILL HAVE TO FOCUS DURING RECESS IS WHETHER IT IS PREPARED TO ACCEPT MANDATE FOR SECOND COMMITTEE ORIENTED TOWARD CSCE DISCUSSION OF GENERAL PRINCIPLES OF EAST- WEST ECONOMIC RELATIONS (INCLUDING MFN AND NON- DISCRIMINATION) AND FORMULATION OF ALL- EUROPEAN PROGRAM FOR ECONOMIC COOPERATION (INCLUDING EXPRESSION OF COMMON INTEREST IN MAJOR JOINT PROJECTS) WHICH SOVIETS CLEARLY WOULD LIKE TO SEE FEATURED PROMINENTLY IN ANY FINAL CONFERENCE DECLARATION. CONVERSELY, WEST WILL HAVE TO DECIDE HOW FAR TO PUSH EAST ON DISCUSSION TO PROMOTE SOLUTION OF SPECIFIC PROBLEMS IN CSCE WHICH SOCIALIST COUNTRIES CONSIDER EXCLUSIVELY NATIONAL CONCERNS OR SUBJECTS ONLY OF BILATERAL NEGOTIATIONS. FINALLY, FOR EC ALLIES, MAJOR ISSUE (AS YET UNRESOLVED IN THAT FORUM) IS PROJECTED EC COMMISSION " PRESENCE " AT CONFERENCE TO WHICH SOVIETS HAVE CLEARLY SIGNALLED STRONG OBJECTION.

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